

REQUEST FOR APPROVAL

To: Cara Morgan
Branch Chief

From: Sasha Holland
Waste Management Specialist

Request Date: April 10, 2014

Decision Subject: Approval Of The Source Reduction And Recycling Element (SRRE), Household Hazardous Waste Element (HHWE) And Non-disposal Facility Element (NDFE) For The Newly Incorporated City Of Jurupa Valley, Riverside County

Action By: May 20, 2014

Summary of Request:

Newly incorporated cities are required to comply with the planning and implementation requirements of Assembly Bill 939 (AB939) as are cities that were already incorporated when the bill became effective in 1989. Public Resources Code (PRC) Section 41791.5 (b) directs newly incorporated cities to submit, within 18 months of incorporation, a SRRE, HHWE, and NDFE to the Department of Resources Recycling and Recovery (CalRecycle) for approval. The City of Jurupa Valley (City), incorporated July 1, 2011. As such, the City of Jurupa Valley's planning documents were due to CalRecycle by January 1, 2013, with an extension granted until December 15, 2013. CalRecycle received the City of Jurupa Valley's final planning documents package on February 13, 2014.

While the City did comply with the timeline as prescribed and the planning documents were approved by Jurupa Valley City Council on December 5, 2013, CalRecycle did not receive the City's final planning document package until February 13, 2014. This delay was a result of the City entertaining the possibility of disincorporation due to a significant reduction in funding. CalRecycle staff was in contact with the City during these disincorporation discussions and while this matter is not yet resolved, the City is optimistic about remaining a city and has chosen to move forward with submittal of the planning documentation while being mindful that the disincorporation process takes approximately 18 months should they be unable to secure necessary funding.

Recommendation

Staff has determined that the City of Jurupa Valley's SRRE, HHWE and NDFE are adequate and meet the requirements and recommends approval of the City's SRRE, HHWE and NDFE.

Branch Chief Action:

On the basis of the information provided with this Request for Approval and the above staff recommendation, I hereby approve the City of Jurupa Valley's SRRE, HHWE and NDFE.

Date: _____

Cara Morgan, Branch Chief
Local Assistance and Market Development

Background Information, Basis for Staff's Analysis, and Findings:**Background Information**

Newly incorporated cities are required to comply with the planning and implementation requirements of Assembly Bill 939 (AB939). Public Resources Code (PRC) Section 41791.5 (b) directs newly incorporated cities to submit within 18 months of incorporation a SRRE, HHWE, and NDFE to CalRecycle for approval. The City of Jurupa Valley was officially incorporated on July 1, 2011. As such, the City of Jurupa Valley's planning documents were due to CalRecycle by January 1, 2013, with an extension granted until December 15, 2013. CalRecycle received the City of Jurupa Valley's final planning documents package on February 13, 2014.

While the City did comply with the timeline as prescribed and the planning documents were approved by Jurupa Valley City Council on December 5, 2013, CalRecycle did not receive the City's final planning document package until February 13, 2014. This delay was a result of the City entertaining the possibility of disincorporation due to a significant reduction in funding. CalRecycle staff was in contact with the City during these disincorporation discussions and while this matter is not yet resolved, the City is optimistic about remaining a city and has chosen to move forward with submittal of the planning documentation while being mindful that the disincorporation process takes approximately 18 months should they be unable to secure necessary funding. CalRecycle-approved SRREs, HHWEs, and NDFEs for each jurisdiction are required for a complete Countywide Integrated Waste Management Plan (CIWMP).

At its November 17, 1993, meeting, CalRecycle (formerly known as the California Integrated Waste Management Board) approved *CIWMP Enforcement Part I: Plan Adequacy* to address content adequacy requirements of an element and plan, regulatory and statutory requirements, the submittal process, the staff evaluation process, the approval and disapproval process and proposed methods to correct deficiencies. Staff used this policy guidance to determine the adequacy of the City of Jurupa Valley's SRRE, HHWE and NDFE.

Basis for Staff's Analysis

Staff's analysis is based upon the following information.

City's geographic location: The City of Jurupa Valley is located in western Riverside County, California, in a region of Southern California known as the Inland Empire. The General Plan addresses a "Planning Area" that includes all land within the City's incorporated boundaries. The City Planning Area encompasses approximately 43.7 square miles and is located north and west of the Santa Ana River, south of the Riverside/San Bernardino County line and east of Interstate 15.

SRRE

The City planned and has implemented several source reduction, recycling, and composting programs to meet the mandated goals and has plans for implementing more in the future, as noted in the attached SRRE.

Solid Waste Generation Study

To estimate the waste generation in 2012, the City used the 2008 Statewide Waste Characterization Study and 2012 disposal data from CalRecycle's Disposal Reporting System, the latest information available to the City at the time of document preparation.

The City of Jurupa Valley appears to have programs that support the proposed 50% equivalent per capita disposal target. Previously, the City had to rely on estimates for 2012 disposal data. However, 2012 Disposal data became available on June 15, 2013, and CalRecycle is now able to set the City's 50% equivalent per capita disposal target. Based on 2012 disposal information tracked by Riverside County, it is estimated that Jurupa Valley disposed of approximately 57,304 tons of material. CalRecycle has established the City's 50% equivalent disposal targets, which are 5.3 pounds per person per day of disposal for population and 15.4 pounds per person per day of disposal for employment.

This SRRE adequately addresses the requirements of 14 CCR Chapter 9, Article 6.2, as outlined in *CIWMP Enforcement Part I: Plan Adequacy*, for the following areas:

SRRE ADEQUACY	Adequate	
	Yes	No
All required documentation submitted	X	
CalRecycle draft comments adequately addressed	X	
LTF comments addressed	X	
Meets SRRE criteria (in <i>CalRecycle Enforcement Part I: Plan Adequacy</i>)	X	
Meets SWGS criteria (in <i>CalRecycle Enforcement Part I: Plan Adequacy</i>)	X	
Notice of Determination Filed	X	
Public Notice Requirement	X	
Council Resolution	X	

Areas of Concern

There are no areas of concern.

HHWE

The City has elected to utilize the County's ongoing program that includes a schedule of small

collection events for a variety of material types, such as paints, solvents, chemicals, e-waste and other materials. The County is also establishing a network of permanent centers to collect paints, solvents, chemicals, e-waste, CRT's and other hazardous household materials. The City's haulers collect e-waste on-call at no additional charge to the residents. Used oil is collected by the local haulers as part of its curbside collection programs (ref: SRRE Model Certification Template, Part IV, Section 9, page 25 and Riverside County's HHWE for a list of HHWE programs).

The City's HHWE activities, as outlined in Riverside County's HHWE, address the requirements of 14 CCR Chapter 9, Article 6.3, as outlined in *CIWMP Enforcement Part I: Plan Adequacy*, for the following areas:

HHWE Adequacy	Yes	No	HHWE Adequacy	Yes	No
Goals & Objectives	X		Program Implementation	X	
Existing Conditions	X		Monitoring and Evaluation	X	
Alternatives Evaluation	X		Education & Public Information	X	
Program Selection	X		Funding	X	
Public Notice	X		LTF Comments	X	
Council Resolution	X		Notice of Determination	X	

NDFE

The City does not have or plan to site non-disposal facilities within the City limits. The City of Jurupa Valley's NDFE identifies non-disposal facilities as defined by PRC Section 40141, including: materials recovery facilities, transfer stations, large-scale composting facilities, and large scale aggregate/inert processing facilities that the City intends to utilize to implement its SRRE and meet the solid waste diversion requirements of PRC Section 41780.

Robert A. Nelson Transfer Station & MRF is an existing solid waste material recovery and transfer facility that receives and processes loads of mixed municipal, commercial and industrial solid waste and separated recyclable materials. Waste is sorted to recover recyclable materials, such as paper, plastics, aluminum and other non-ferrous metals, ferrous metals, glass, cardboard and newsprint. Also at the site is a 700 square-foot Household Hazardous Waste (HHW) Storage Facility that accepts and temporarily stores the HHW that is either brought in by private citizens or present in the municipal solid waste processed at the MRF. The Robert Nelson Transfer Station & MRF located on approximately 12 acres at 1830 Aqua Mansa Road, Rubidoux, California, 92509, serving the unincorporated areas of northwestern Riverside County, and portions of the Cities of Riverside, Corona, Norco, and San Bernardino County cities and communities.

The West Valley Materials Recovery Facility is a large volume transfer and processing facility which accepts Construction & Demolition, Green Materials, Industrial, Mixed municipal, Wood waste, chipping and grinding activity facility/operation, and small volume CD wood debris chip grind operation material and is located on 31 acres at 13373 Napa Street, in Fontana, California, 92335, which services counties of San Bernardino and Riverside.

The Philadelphia Recycling Mine is a solid waste landfill. The facility accepts waste types to include construction & demolition and inert material. Philadelphia Recycling Mine is located on 29.1 acres at 12000 Philadelphia Avenue in Mira Loma, California, 91752.

The Viramontes Express is a solid waste operation that accepts green and wood, and is located in San Bernardino County on 25 acres 17130 Hellman Avenue in Chino, California, 92330, primarily serving the City of Chino and surrounding jurisdictions located within southwestern San Bernardino County and Riverside County.

The Azusa Land Reclamation Co. Landfill is permitted as a solid waste and waste tire facility accepting asbestos, friable, inert, and tires. The Azusa Land Reclamation Co. Landfill is located in Los Angeles County on 283 acres at 1211 West Gladstone Street in Azusa, California, 91702, serving jurisdictions located within Los Angeles County, and the surrounding counties including Riverside County.

The Agua Mansa Landfill is permitted as a solid waste facility accepting construction/demolition and inert materials. The Agua Mansa Landfill is located in San Bernardino County on 88 acres located at 588 East Agua Mansa Road in Rialto, California, 92376, serving jurisdictions located within San Bernardino County and the surrounding counties including Riverside County.

The City's NDFE addresses the requirements of 14 CCR Chapter 9, Article 6.4 as outlined in *CIWMP Enforcement Part I: Plan Adequacy*, for the following areas:

NDFE ADEQUACY	Adequate		
	Yes	No	N/A*
Facility descriptions - within a jurisdiction			X
Facility descriptions - outside a jurisdiction	X		
Transfer Station descriptions - within a jurisdiction			X
Transfer Station descriptions - outside a jurisdiction	X		
Public Notice	X		
LTF Comment	X		
Council Resolution	X		
Notice of Determination	X		

*N/A means there are no such facilities used by the City so the City does not address this category.

Findings

The final SRRE, HHWE and NDFE submitted by the City adequately address the requirements of 14 CCR Chapter 9, Articles 6.2, 6.3, 6.4, and 7, respectively, and staff therefore recommends approval of the City's HHWE, NDFE and SRRE.